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14 JUN 1962

MEMORANDUM FOR THE SECRETARY OF THE ARMY
THE SECRETARY OF THE NAVY
THE SECRETARY OF THE AIR FORCE
THE CHAIRMAN, JOINT CHIEFS OF STAFF

Subject: Cuban Volunteers in the U. S. Armed Forces

It is desired that the attached plan developed by the Joint Chiefs of Staff for the induction of volunteer Cuban refugees into the U. S. Armed Forces be implemented, except as noted herein. The exceptions are as follows:

- Only those voluntary inductees between the ages of 18 and 42 will be considered for military service in implementing this plan; however, the Navy may continue to accept Cuban volunteers for enlistment who meet their established age requirements and other enlistment criteria.
- Personnel spaces required in implementing this plan will be charged against existing Service ceilings.
- Funds required in implementing this plan will be charged against Service budgets.

It is stressed that special attention be given to the public relations aspects of this program, as planned. Also, it is desired that the Department of Army, in coordination with the Assistant Secretary of Defense (Manpower), be prepared to adjust the minimum qualifying score on the Common Classification de Fuerzas Armadas upwards from the present raw score of 40, should experience with the first contingents of inductees so indicate. Necessary changes in the administrative aspects of the program may be made provided the basic concepts of the program are not altered.

The Assistant Secretary of Defense (Manpower) will continue to monitor this program for the Secretary of Defense.

Signature Authenticated By:

Signed

ROSWELL L. GILPATRIC
Deputy Secretary of Defense

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ROAD/DLISA

REID C BUSH
CWO 4 USA

Attachment

a/c

cc: ASD(R) 339/

ASD(PA)

Prepared by: Col Wilson/bmm/72969/14 Jun 62

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Cy 9 - CCS Files (D039381)
Cy 10 - Gmbk (Jane's Chron)

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APPENDIX

SERVICE OF CUBAN VOLUNTEERS IN US ARMED FORCES

1. Purpose: To provide a plan for the induction of selected Cuban refugees into the US Armed Forces, the training of these refugees, and their subsequent utilization.

2. Objectives:

a. Assist Cuban refugees now in the United States to maintain themselves and to employ usefully and further develop their individual skills and abilities by service in the Armed Forces.

b. Provide training which over an extended period of time will maintain the individual's interest and further motivate him for continued service.

3. General: The Cuban program is considered a mission over and above the current Service missions and additional fiscal support and relief of personnel ceiling limitations for this purpose will be required. Since the Army is the Department of Defense agency responsible for the operation of the Armed Forces Examining and Induction Stations and is best equipped to provide the type training envisioned under this program, it is anticipated that primary responsibility for implementation will be placed with that Service. The Navy will be expected to provide support by inducting those individuals who volunteer for that Service and who are primarily interested in the special training provided in SEAL type units upon completion of recruit training. The Air Force and Marine Corps will continue to accept volunteers for enlistment who meet established standards.

4. Assumptions:

a. Approximately 3,000 Cuban refugees in the 17-35 age bracket will volunteer for induction and training, and 1,500 of this total will meet reduced standards for induction.

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Appendix

- b. Legal authority for induction of Cuban refugees in the 26-35 age group will be provided. 1
- c. Of those Cuban refugees who meet reduced induction standards, 100 to 200 may be potential material which can be used to form a special forces type cadre. 2
- d. Induction of Cuban refugees will start three months after approval of this plan and will be at the rate of 200 per month. 3
- e. Additional personnel spaces and funds required for this program will be furnished. 4
- f. Cubans inducted under this plan will not be charged against current manpower authorizations. 5
- g. The public relation aspects of the execution of this plan will not be detrimental to the United States. 6
4. Method of Entry: 7
- a. The existing mechanisms of the US Selective Service System will be utilized to provide for induction of Cuban volunteers between the ages of 17 and 35 as they become identified and available. The Department of Defense, in collaboration with refugee leaders, will determine the approximate number of volunteers to be processed and will provide the US Selective Service System with quotas for forwarding to local induction boards. Coordination with Selective Service Headquarters and local induction boards will be required. 8
- b. The Army will provide at least one person full time to the Cuban Refugee Emergency Center in Miami and all Services will issue appropriate instructions to recruiting offices, particularly in New York, Chicago and Los Angeles, to provide assistance to Cuban exiles who wish to volunteer for induction. 9
- c. The processing of registrants will be initially restricted to the Armed Forces Examining and Induction 10

Station at Miami, Florida. The Stations at New York City, 1
New York; New Orleans, Louisiana; Chicago, Illinois; and 2
Los Angeles, California, will be prepared to implement this 3
program upon notification. 4

5. Eligibility: Mental, moral and physical standards pres- 5
ently in effect for the induction of Insular Puerto Ricans will 6
apply, except that the minimum qualifying score on the Examen 7
Calificacion de Fuerzas Armadas will be established at a raw 8
score of 40 instead of 62 as presently required for Puerto 9
Ricans. Volunteers will not be disqualified on the basis of 10
the number of dependents. 11

6. Security: 12

a. Screening of volunteers for induction will be accom- 13
plished through a personal interview and a security check 14
with Service intelligence agencies, Federal Bureau of 15
Investigation, Immigration and Naturalization Service and 16
the Central Intelligence Agency, supplemented where necessary 17
with a polygraph examination. 18

b. In view of the difficulty of conducting complete 19
background investigations, the granting of access to classi- 20
fied material to Cuban volunteers on duty with the Armed 21
Forces will be held to a minimum. 22

7. Induction Processing: See Annex A hereto. 23

8. Training: 24

a. Objective. The training objective is to produce Cubans 25
who have met the qualification of advanced individual train- 26
ing for: 27

- (1) Selective input into special forces type training. 28
- (2) Selective integration into regular CONUS units. 29

b. Conduct of Training. 30

(1) Army 31

(a) Inductees will be organized into special Cuban 32
training companies and receive 10 weeks basic individ- 33
ual training and 10 weeks infantry advanced individual 34
training. 35

(b) During the latter part of advanced individual training a special forces observer team will select individuals for special forces type training. Cubans thus trained will be formed into a special forces type cadre for possible future use in any Spanish speaking country in connection with US national plans. Other individuals who successfully complete advanced individual training and meet US Army standards will be integrated into and trained with units of the active Army in CONUS.

(2) Navy

(a) Whenever a group of 10-20 inductees can be formed, it will be assigned a unit designation and ordered to recruit training. The unit will be joined there by a Spanish interpreter team which will remain with the unit.

(b) Upon completion of recruit training, the unit will be ordered to the Amphibious Training Base, Little Creek, Virginia, for team training by Navy SEAL personnel supplemented by the nucleus training team which will remain with the unit for continuity. Highly qualified and motivated Cubans will be encouraged to undertake the basic Underwater Demolition Training Course. Others will be given training in weapons demolitions, small boat operations, sabotage, and communications, within individual capabilities. Team identity will be retained. Upon completion of this training, recommended personnel who meet US Navy standards will be given an enlistment or extension opportunity to continue service in selected shore stations or CONUS based elements of Atlantic amphibious forces.

c. Facility Requirements

(1) The Army basic and advanced individual training will be conducted at a US Army training center. No additional facilities will be required.

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(2) Special forces type training will be conducted at the US Army Special Warfare Center, Fort Bragg, North Carolina. In view of the small number of trainees involved, no additional facilities will be required for this training. However, additional funds will be required for renovation and maintenance of existing facilities.

(3) No additional Navy facilities will be required for the small number of trainees anticipated.

d. Personnel Space Requirements

(1) Army

(a) Five training company cadres of Spanish speaking trainers will be required. This totals 196 personnel (27 officers, 169 enlisted men).

(b) Additional support personnel requirements are 54 personnel.

(c) Special Forces training will require two officers and 10 enlisted men.

(2) Navy - Input into the Navy's portion of the program will be comparatively small and cannot be accurately predicted, but it is anticipated that two nucleus SEAL training teams of one officer and five men each will be required.

9. Separation: Separation of those individuals found to be unsuitable for military life or for further training may be accomplished at any time during their term of service. Such separations will be effected for the convenience of the Government.

10. Service in Regular Components: Subsequent to completion of advanced individual training or special forces training, volunteers may be assigned to active units for the remainder of their obligation provided they meet the appropriate Service

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standards for induction. Volunteers who meet Service standards 1
for enlistment may be enlisted in the regular component of the 2
Service in which serving. 3

11. Transfer to the Reserve Components: After release from 4
active duty, Cuban refugees will be monitored to determine area 5
of residence. If sufficient Cubans are located in one area, a 6
separate reserve unit will be organized of a type to provide , 7
useful training. Those Cubans over 25 years of age will be 8
accepted in the reserve program on a voluntary basis since they 9
have incurred no reserve obligation. Those under 26 years of 10
age will fulfill their reserve obligation on the same basis 11
as other reservists. 12

12. Funding: Military personnel costs for this project are 13
estimated to be approximately \$2,300,000. Implementation of 14
this plan will have operation and maintenance and Service fund 15
implications; however, estimates cannot be provided until a 16
firm plan, to include locations, has been finalized. 17

13. Public Information: 18

a. Publicity for this program will neither be generated 19
nor sought. In answer to legitimate queries, the project 20
can be described, in low-key fashion, as a refocusing of 21
the existing Cuban Refugee Volunteer Program, taking into 22
account the differences in background, temperament, and 23
language of the Cubans from the normal US inductee. 24

b. For detailed information plan, see Annex B hereto. 25

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ANNEX A

PROCESSING OF CUBAN VOLUNTEERS INTO THE
UNITED STATES ARMED FORCES

SECTION I

Initial Processing

1. Referrals. 1
 - a. The Department of Defense will determine the approxi- 2
mate number of volunteers to be processed and will provide 3
the National Headquarters, Selective Service System with 4
instructions for referrals to the Armed Forces Examining 5
and Induction Stations (AFE&IS). 6
 - b. The Selective Service local boards will order volun- 7
teer registrants who have been certified as bona fide Cuban 8
exiles by Department of Health, Education and Welfare, or 9
other Federal agencies, to certain AFE&IS. 10

Regular Registrant Processing

2. Reception. 11
 - a. Arrivals. All registrants for induction will usually 12
arrive at the AFE&IS in groups under control of a group 13
leader. Each group leader will bring to the induction 14
station a sealed envelope containing the following: 15
 - (1) Physical Examination List (SSS Form 225). 16
 - (2) Record of Induction (DD Form 47). 17
 - b. Orientation. Registrants will be given an orientation 18
covering the following subjects: (Note - these instructions 19
will be given in English and Spanish languages). 20
 - (1) Steps in initial processing. (As a minimum 21
each examinee will be mentally tested and medically 22
examined.) 23

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(2) Instructions regarding mess and quarters, if processing will exceed one day.

(3) Instructions regarding final processing for induction, if found qualified.

3. Mental Standards. All individuals forwarded by the Selective Service local boards will be administered the Examen Calificacion de Fuerzas Armadas (ECFA 2 or 3). The minimum qualifying score will be a raw score of 40.

4. Testing Procedures.

a. Information concerning tests and testing materials required for the administration of the ECFA is contained in Department of the Army Pamphlet 310.8. This test will be administered and scored in accordance with appropriate manuals.

b. Answer sheets for all tests administered and for all individuals qualifying or not qualifying for military service will be retained in the APE&IS for a period of 60 days after the final induction processing, after which they will be destroyed.

c. All prescribed security measures applicable to the Armed Forces Qualification Test (AFQT) are also applicable to the ECFA.

5. Medical Examination. A complete medical examination will be given to each examinee and will consist of a clinical evaluation, laboratory findings, and other measurements and findings of the scope prescribed by paragraph 2b, AR 40-500. The medical fitness standards for appointment, enlistment, and induction, contained in Chapter 2, AR 40-501, dated 10 February 1961 are applicable.

6. Security and Moral Screening.

a. Examinees who successfully pass the ECFA, and who are medically qualified, will be required to accomplish the Armed Forces Security Questionnaire, DD Form 98, original only.

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b. After accomplishing the questionnaire, each examinee 1
will be required to accomplish the Statement of Personal 2
History, DD Form 398, in quadruplicate. 3

c. Following the completion of the DD Form 398, each 4
examinee will be fingerprinted on the DD Form 369, Police 5
Record Check, and on the FD Form 258, FBI US Department 6
of Justice, Fingerprint Card. 7

d. Where necessary, each examinee will be subjected to 8
a polygraph examination. The Department of the Army will 9
issue necessary instructions regarding the assignment and 10
duties of the polygraph operator. The AFE&IS commander will 11
provide a separate room where the polygraph operator may 12
conduct his examination in privacy. Necessary clerical and 13
logistical support will also be provided. Prior to the 14
conduct of the polygraph examination the operator will be 15
given the examinee's completed DD Form 98, DD Form 398, 16
and the fingerprint card, FD Form 258. 17

e. Upon completion of the polygraph examination the 18
AFE&IS will forward the DD Form 98, DD Form 398, FD Form 258, 19
and the polygraph examination to Service Intelligence 20
Agencies for determination of acceptability. 21

f. Security screening of volunteers for induction or 22
enlistment will include a background investigation consist- 23
ing as a minimum a check of the files of the Federal 24
Bureau of Investigation, Immigration and Naturalization 25
Services, and the Central Intelligence Agency and supple- 26
mented by the findings of the polygraph examination. 27

g. An individual having a history of frequent difficulty 28
with law enforcement agencies, criminal tendencies, 29
antisocial behavior, alcoholism, drug addiction, sexual 30
misconduct, questionable moral character which render him 31

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unfit to associate with other men, is morally not acceptable. 1

Rejection of an individual may be based upon, security or 2

moral reasons. The determination will indicate either one 3

or both reasons. 4

7. Induction. Registrants who have been determined to be 5

fully qualified in accordance with above revised standards 6

will be inducted into the appropriate Service. 7

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ANNEX B

INFORMATION PLAN

1. Mission: To inform the general public and military personnel, within security restrictions of the increased emphasis within the Armed Forces on recruiting and training of Cuban personnel living in the United States.

2. Concept of Operation:

a. The internal and external information effort will be low-key. Publicity will neither be generated nor sought. Legitimate queries from media representatives will be answered as prescribed herein or referred to appropriate Service staff agencies or higher authority.

b. Materials released will stress that this is a continuation of an earlier program that has been modified to utilize more realistically Cuban manpower available to the Armed Forces. The earlier program was one phase of the US Government's efforts to assist Cuban exiles in this country to maintain themselves, to employ themselves usefully and to develop further their individual skills and abilities.

c. A press release upon implementation of this program will be made by Department of Defense only in response to legitimate inquiries. A recommended release is as follows:

"The Armed Forces are continuing to accept Cuban nationals who volunteer for service provided they are able to meet certain qualification standards. A requirement that they be fluent in the English language will be waived. Cuban nationals who volunteer will be given normal basic combat training and may further volunteer for any particular specialty for which they can qualify. A total of _____ will be accepted during the next _____ months."

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d. Any internal information generated will be directed 1
toward insuring that US military personnel fully accept 2
the Cuban volunteers as comrades in arms and that the 3
volunteers themselves feel they are a useful and integral 4
part of the free world's military effort. 5